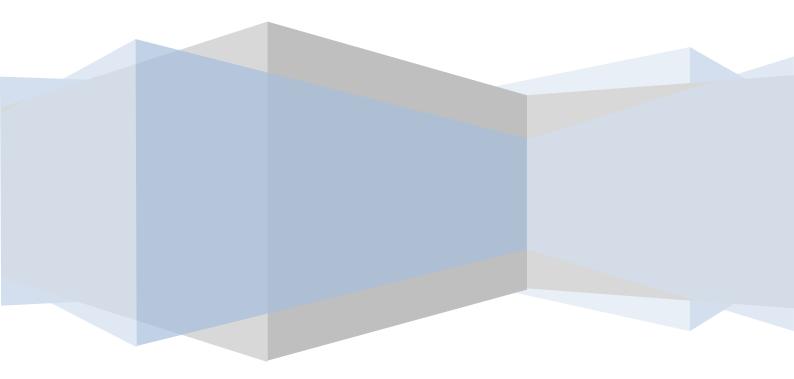


# **ALLOCATIONS POLICY**

November 2022



All Policies are available on tape, in braille, and in translation in to most languages. Please ask a member of staff if you would like this policy in a different format

Date of Policy Review:	November 2022
Date of Committee Approval:	15 November 2022
Date of Next Review:	November 2027

SCOTTISH HOUSING REGULATOR STANDARDS	STANDARD 1: The governing body leads and directs the RSL to achieve good outcomes for its tenants and other service users.
	STANDARD 2: The RSL is open about and accountable for what it does. It understands and takes account of the needs and priorities of its tenants, service users, and stakeholders. Its primary focus is the sustainable achievement of these priorities.
	STANDARD 4: The governing body bases its decisions on good quality information and advice, and identifies and mitigates risks to the organisation's purpose.
	STANDARD 5: The RSL conducts its affairs with honesty and integrity.
	STANDARD 6: The governing body and senior officers have the skills and knowledge they need to be effective.

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#### 1. AIMS AND OBJECTIVES

The policy aims to meet housing needs by the provision of good quality rented housing for those in housing need. In determining those needs the Association recognises those households who are experiencing some or all of the following conditions:

• Reasonable Preference

The Housing (Scotland) Act 2001 states we must give reasonable preference to persons in housing need:

We give points for various needs factors and these are outlined at point 15 in this policy. Applicants who do not fall within the statutory categories below are less likely to be allocated a property.

In determining these needs the Association recognises those households who are experiencing some or all of the following conditions:

- Homelessness
- Occupying overcrowded properties
- Occupying properties which are lacking basic amenities
- Living in unsatisfactory housing conditions (which can include medical as well as some social needs)

We aim to be fair in our selection and allocation processes.

We will comply with the 6 over-arching principles laid down in Raising Standards that govern the allocation of rented properties:

<u>Housing need</u>: Housing Associations should prioritise allocations of property to people with high levels of housing need and/or support needs where appropriate without discriminating. We will monitor this on an ongoing basis.

<u>Choice and Empowerment</u>: Housing Associations should seek to maximise the opportunities for greater access to housing and the ability of applicants to make informed choices through the provision of good information and advice, reducing complexity wherever possible.

<u>Accountability</u>: Housing Associations should be accountable to the tenants and communities they work with for allocation policies and processes.

<u>Sustainable Communities</u>: Housing Associations should make the best use of available stock and use the allocations process to assist in the creation and maintenance of communities where people want to live and remain. <u>Partnership</u>: Housing Associations should work in partnership with other bodies and organisations where possible. They should consider opportunities that may exist for joint work with local authorities or other housing associations working together to identify and alleviate housing need.

<u>Equality and Diversity</u>: The Association will abide by its Equality and Diversity Policy and take cognisance of the following legislation:

• The Equality Act 2010

The Policy will further comply with all statutory requirements, Scottish Housing Regulator Guidance, and other good practice guides that may be published.

• Confidentiality

The Association will comply with the Data Protection Act 2018. The Association shall respect the confidentiality of the applicant and will follow legislation in terms of any information being disclosed to a third party or any requests for access to personal data. All information provided by applicants will be treated in the strictest confidence. Where Committee is required to discuss a case, the identity of the applicant will not be revealed.

No information about an applicant will be given to any other person unless the applicant has signed a mandate that permits this. A mandate would be required relating to each individual to whom an applicant wishes for information to be divulged to.

- If an Anti-Social Behaviour Order (ASBO) has been served on one of our tenants, a sub-tenant, or someone residing with our tenant, the Association may convert the existing tenancy to a Short Scottish Secure Tenancy (SSST). An SSST may also be offered if an applicant or anyone proposing to live with the applicant who has been evicted for anti-social behaviour in the previous 3 years or is the subject of an ASBO.
- If the housing association is already the lessee under a separate agreement and requires to let out a property which is part of that lease then an SSST will be used, as there can be no succession offered.
- House Size

Accommodation of a suitable size as per the Allocation Policy will normally be offered.

Under occupation

Under occupation will be permitted where either of the following criteria applies: -

Where medical reasons dictate an extra bedroom is required. Supporting documentary evidence will be required.

Where a sole tenant or couple occupies a 5-apartment property and wishes to move they can be considered for a 2-bedroom property without it affecting their points. This will help free up family accommodation.

#### 2. EQUALITIES AND DIVERSITY

CDHA is committed to providing equality of opportunity to all persons or groups within its area of operation in every aspect of its activities. In operating this policy CDHA will endeavour to operate within the Equality Act 2010. In line with this commitment to equal opportunities, the Association will not unfairly discriminate against any individual, household, or group on the grounds of the protected characteristics as defined in this Act: age, disability, gender reassignment marriage, and civil partnership, pregnancy or maternity, race, religion and belief, sex or sexual orientation. This policy and any summary or information leaflet can be made available free of charge in a variety of formats including large print, translated into another language, or on audio tape.

#### 3. SCOTTISH HOUSING REGULATOR /HOUSING CHARTER

#### <u>The Scottish Social Housing Regulator and The Scottish Social</u> <u>Housing Charter</u>

The Association has taken due consideration of the Scottish Government's "Scottish Social Housing Charter" and the expected outcomes and standards from that Charter in the development and implementation of this policy. The outcomes and standards that cover the remit of this policy area in particular are:-

#### Access to housing and support:

Charter Section 7, 8, 9 Housing Options

Social landlords work together to ensure that:

• People looking for housing get information that helps them make informed choices and decisions about the range of housing options available to them

- Tenants and people on housing lists can review their housing options
- People at risk of losing their homes get advice on preventing homelessness

These outcomes cover landlords' duties to provide information to people looking for housing and advice for those at risk of becoming homeless. These duties include helping tenants and people on housing lists to review their options to move within the social housing sector or to another sector.

Charter Section 10, Access to social housing

Social landlords ensure that:

• People looking for housing find it easy to apply for the widest choice of social housing available and get the information they need on how the landlord allocates homes and their prospects of being housed.

This outcome covers what social landlords can do to make it easy for people to apply for the widest choice of social housing that is available and suitable and that meets their needs. It includes actions that social landlords can take on their own and in partnership with others, for example through Common Housing Registers or mutual exchange schemes, or through local information and advice schemes.

#### 4. ACCESS TO POLICY INFORMATION

Persons 16 years of age or over can make an application for housing. Applicants should complete and submit a housing application form. Applications will be assessed and pointed in accordance with the Association's pointing system.

The Association aims to inform an applicant in writing within 14 days of the application being received as to whether they have or have not been accepted onto the housing list. This may take longer if the Association is waiting on further information to be provided by the applicant.

All applications will be dealt with fairly and without prejudice. Applicants can be assisted with the completion of an application form by attending the Association's offices for an interview. Where mobility is difficult a home visit can be arranged if within the Glasgow area, or an application can be posted if required. Other formats of this policy will be made available on request. Should an applicant require translation services to assist in making an application the Association will make these services available. On receipt of an application, the housing needs of each applicant will be assessed and the application will be entered onto our housing list determined by the number of points an application has been awarded in assessing the applicant's housing need.

Housing points will generally be awarded to the undernoted categories:

- a) Overcrowding
- b) Under occupation
- c) Sharing amenities
- d) Lacking amenities
- e) Medical needs
- f) Social and care support needs
- g) Community need

#### <u>Homelessness</u>

The Association acknowledges its duty as a Registered Social Landlord to comply with a request from Glasgow City Council to accommodate a homeless person/family under section 5 of the Housing (Scotland) Act 2001. In implementing any such request the Association will abide by the contents of the Homelessness Protocol arrangement established between Glasgow City Council and RSLs.

#### Restrictions to Access

Applicants may be unable to access the housing list or be offered housing after their circumstances have been carefully assessed and one of the following circumstances are noted:

- a) The applicant or a member of the applicant's household is or has been, subject to action against them or the applicant's household members, for anti-social behaviour, or criminal behaviours including drug offences.
- b) Applicants who provide false and misleading information will be refused access.
- c) Previous tenants of Cathcart & District Housing Association or another landlord who have been evicted for breach of tenancy or who absconded from their previous property could be refused access to the list
- d) Applicants fail to provide sufficient evidence to support their circumstances prior to an offer of housing
- e) Applicants have intentionally worsened their own circumstances
- f) The Association is satisfied that the information provided is not sufficient to fully assess the applicant's housing and household circumstances

The Association will carry out a review of a previous decision, which denies access to the housing list or the offer of housing if there are sufficient grounds to merit a review of the earlier decision. Appeals on decisions or complaints about our service can be found in Section 16 Complaints and Appeals

#### 5. TENANT INVOLVEMENT AND CONSULTATION

CDHA is committed to meeting the requirements of the Housing (Scotland) Act 2001 in all of its policies. It will involve tenants in the development of its policies and seek feedback in appropriate circumstances. It will ensure at all times that any material change to services affecting tenants in its policies will be the subject of consultation

#### 6. POLICY MONITORING

CDHA is committed to ensuring that adequate monitoring of the implementation of its policies is undertaken. This will be achieved through regular review by the Management Committee and customer/tenant feedback surveys.

#### 7. RISK MANAGEMENT AND ASSESSMENT

CDHA has a detailed Risk Management Policy in place and it will assess the risks to the Association in the implementation of each of its policies as part of its risk management strategy.

#### 8. TRAINING

CDHA will ensure that staff members are properly trained in terms of their knowledge and understanding of statutory requirements and performance standards pertaining to its policies. It will ensure that appropriate staff members are kept up to date with all procedures pertaining to the implementation of policies. The Management Committee and sub committees will have access to training to ensure that they can maintain a sufficient overview of the policy and procedures.

#### 9. ACCESS TO HOUSING

- Anyone aged 16 years or over will be admitted to the housing list following which their application will be fully assessed.
- All applicants enquiring about applying for housing regardless of any individual circumstances will be clearly advised of their right to be admitted to the housing list

• A full assessment of the applicant's circumstances will be carried out and the applicant will be advised of the outcome of their assessment within 5 working days of submitting their application.

#### **10. CHOICE AND EMPOWERMENT**

As demand outstrips supply in the social rented sector, it is important for applicants to be able to make informed decisions on their housing options based on the information given to them. Information will be enclosed in the housing application form and will be available through Newsletters.

To maximise housing opportunities, we will consider mutual exchanges, and transfers within our own stock and assist tenants who wish to apply for moves.

We no longer have a nomination agreement with Glasgow City Council but anyone in this area can make an application to Glasgow Housing Association for any area throughout Glasgow.

We will be accountable for any suspension from the list.

The Allocation Policy will be available to anyone who wishes for a copy.

#### 11. SUSPENSION & REMOVAL FROM THE LIST

#### • Suspension from the List

Applications will be suspended in the following circumstances and applicants will be informed at an early date that a suspension applies, how long it applies for, and how it can be lifted. Applicants will also be advised of their right to appeal against either a suspension being imposed or not lifted.

- If an applicant refuses the Association's permission to obtain References from current or former landlords
- If an applicant with support needs refuses to have a needs assessment carried out by SWD or refuses support that has been identified or until the needs assessment has been identified and agreed support
- If an applicant generally has rent arrears and/or service charge arrears and/or rechargeable repairs arrears totalling more than 1 month's rent
- If an applicant has a history of anti-social behaviour

- If an applicant cannot provide proof of their circumstances
- If an applicant gives false information relating to their application
- If an applicant refuses 3 offers of accommodation
- If an applicant applies to exercise their Right to Buy the application will be suspended.

Where an applicant has arrears higher than one month's rent but has kept to a payment agreement for a minimum period of the previous 3 months they will be accepted onto the list.

Arrears equal to less than 1/12 of the annual rent will not be taken into account.

In relation to suspended applications due to lack of proof of circumstances. Once an applicant can provide this information the application will be reactivated from the date of the updated information.

#### • Removal from the List

Applicants will be removed from the list in the following circumstances:

- The Applicant requests their application is removed
- The death of the applicant
- If the applicant fails to respond to correspondence which states within it that failure to respond will result in their name being removed from the waiting list
- When the applicant has been rehoused

#### 12. THE HOUSING LISTS / JOINT TENANCY/ ASSIGNATION/ SUBLETTING/ SUCCESSION

The Association operates a general waiting list broken down into 7 categories

- General Waiting List
- Transfer List
- Section 5 Referrals
- Medical Priority List
- Aspirational List
- Referrals
- Mutual Exchange List

#### **General Waiting List**

The General waiting list is open to all applicants who are not tenants of the Association.

#### **Transfer List**

The Transfer list is open to existing tenants of the Association.

#### **Section 5 Referrals**

The Section 5 Referral List is the list of statutory homeless applicants. The Association acknowledges its duty as a Registered Social Landlord to comply with a request from Glasgow City Council to accommodate a homeless applicant under Section 5 of the Housing (Scotland) Act 2001.

Homeless applicants who apply directly to CDHA will be encouraged to make an appointment with the Homeless Case workers at Glasgow City Council. Once they are accepted as statutory homeless by the council and have provided the required documentary evidence their application will attract homeless points within our allocation policy.

#### **Medical Priority List**

The Medical List is open to all applicants who have a medical need. The key principle in determining access to this list is not always the medical condition but whether re-housing will significantly assist the medical condition.

We will award points on two levels for medical needs "Med A" and "Med B" Med A cases will be offered ground floor accommodation only and priority will be given to this category for each ground floor flat that becomes available.

Med B cases will be awarded a property at a maximum of first floor level and this category will be given priority whenever a first floor flat is being considered.

#### **Aspirational List**

This list will be open to existing tenants who have held a tenancy for more than 10 years and wish to move but do not have enough points to qualify. Very often applicants in this category will free up a family house by moving and in the interests of stock turn around a small quota will be allocated to this category each year.

#### Referrals

The Association will accept referrals from other organisations where there is a need to move an applicant for support reasons or other significant social reasons e.g. applicants fleeing domestic violence.

#### Mutual Exchange List

This list is administered separately from the general waiting list and any existing tenant can apply to be placed on the mutual exchange list. The Association will facilitate any mutual exchange that a tenant identifies providing it meets the criteria of the allocation policy.

#### Joint Tenancy

If you wish to complete an application to add a joint tenant to your tenancy agreement, this needs our consent as your landlord, as of the 1<sup>st</sup> November 2019, as per section 12 (1) 2014 Act. The proposed joint tenant must have lived in the property as their only or principal home for the preceding 12 months before you apply for them to become a joint tenant. The 12 month period cannot begin unless we have been told that the person is living in the property as their only principal home.

#### Assignation of Tenancy

As of the 1<sup>st</sup> November 2019, 2014 Act, should you wish to assign your tenancy (pass your tenancy over to someone else), you must seek the landlord's consent and for the past 12 months, the property has been your only or principle home. The person you are wishing to assign the property over to must also have lived in the property as their only principal home for a period of 12 months. This 12 month period cannot begin until the landlord has been notified and consent has been received. The landlord has the right to refuse permission to assign a tenancy for the following reasons;

- We have served notice on you warning that we may seek eviction on certain grounds because of your conduct
- We have obtained an order for your eviction
- The rent or deposit or any other payment that you propose charging or any other term of the agreement you propose to enter into is unreasonable
- The proposed change would lead to overcrowding
- We intend to carry out work on the house or on the building where the house is located and the work would affect part of the house connected with the proposed change.
- Where we would not give the person, you wish to pass your tenancy to priority under our allocation policy
- Where in our opinion the assignation would result in the house being under or over occupied.

#### Subletting

If you wish to sublet all or part of your tenancy, this needs our consent as your landlord. As of 1<sup>st</sup> November 2049, section 12 of the 2014 Act, you must have been the tenant of the house throughout the preceding 12 months before you apply for written permission to sublet your house. If you were not the tenant throughout the whole of that period, the house must have been your only or principle home during those 12 months and the tenant must have told us that you were living there prior to the start of those 12 months.

Succession (Taking over a tenancy after the tenant's death)

The 2014 Act, as of 1<sup>st</sup> November 2019, requires the landlord to have been informed by the tenant that the person wishing to succeed to the tenancy has moved in at the time they did so.

- Unmarried partners as per section 13 (a) and (d) of the 2014 Act, must have been living in the property for a period of 12 months as their only or principal home, and consent must have been given at the beginning of this 12 month period by the landlord. The 12 month period cannot begin unless consent has been given.
- Family members as per section 13 (b) and (d) of the 2014 Act, must have been living in the property for a period of 12 months as their only or principal home, and consent must have been given at the beginning of this 12 month period by the landlord. The 12 month period cannot begin unless consent has been given.
- Carers as per section 13 (c) and (d) of the 2014 Act, must have been living in the property for a period of 12 months as their only or principal home, and consent must have been given at the beginning of this 12 month period by the landlord. The 12 month period cannot begin unless consent has been given.

#### **13. ASSESSMENT OF APPLICATIONS**

#### **Medically Adapted Flats**

We will ensure that houses with adaptations are clearly identifiable so that where appropriate, applicants who need an adapted property can be offered these properties as they become vacant. If we have no one on our list that needs such a property, we will contact other local housing providers to find out whether they have a suitable applicant on their list before we offer it to an applicant who does not specifically require it.

Two members of staff will call to the applicant's home and help them to complete a medical application form if necessary.

Staff will record on the form any difficulties in relation to the property and surrounding locality which affects the applicants' ability to live independently.

Amenity housing, except if specifically adapted or built for a particular age group is for those who require this type of housing due to medical or social needs. However, if there is no demand from that client group offers will be made to those applicants on the various waiting lists. Discretion will be used by the Housing Officer in this circumstance and account will be taken of the circumstances of the applicants.

We will be conscious of persons living in tenements with support needs or disabilities and will not overload a particular block with persons with a high level of support needs. This means neither the tenant nor the block will be stigmatised. If an applicant is bypassed for this reason they will receive the next suitable offer.

#### **Confirmation of Circumstances**

Applicants must, when requested provide confirmation of their circumstances. Applicants must also advise the Association of any change to their circumstances. Failure to do so will result in the application being suspended until current proof of circumstance is provided.

#### Offer of rehousing

A consideration offer will be made to the applicant in the first instance until the application checks are completed and references are received. Should the application checks show that false information has been provided or that the property is not suitable for the applicant the offer will not proceed to the next stage. Should the application checks confirm the application is correct and the property is suitable the next stage will be for the applicant to receive the official offer in writing.

#### Number of Offers

If three suitable offers of accommodation have been made and refused the applicant will be interviewed in an attempt to better define the applicant's housing needs. Applicants will be advised that they can ask for their application to be deferred if they do not wish for an offer meantime. Suspension may be imposed for a six month period if it appears that an applicant is refusing offers without good reason, however, each case will be looked at individually.

Where an applicant has been rehoused under medical priority but no longer meets the criteria for the property or requires the adaptations, Section 15 of the 2014 Act allows the landlord to serve the tenant with a notice to seek recovery of the property and make the tenant an offer of suitable accommodation, as of 1<sup>st</sup> May 2019.

#### **Community Care Assessments**

In order to promote our commitment to effective care in the community for people with learning difficulties or mental health problems, the Association will require an applicant to agree to a community care assessment being carried out. This will specify the level of support to be provided and will specify who the support providers will be. Applicants who refuse a community care assessment will have their applications suspended as it would not be possible without other professional input to assess their ability to cope with a tenancy which could lead to difficulties for the applicant and surrounding tenants.

# Applicants living c/o Cathcart & District Housing Association Tenants

Tenants are required to get the Association's permission before taking in lodgers and this could affect the tenant's eligibility for Housing Benefit. Permission will not be granted to take in a lodger if overcrowding would result. These applicants will still be accepted onto the waiting list but not from our tenant's address.

#### Non-traditional family applications

When assessing points, in the case of non-traditional family composition, children will be accepted as part of a household only if the court has awarded custody to the applicant, or if children normally reside with the applicant on a joint custody basis. Documentary evidence may be required.

#### References

References will normally be sought for current and former tenancies. A mandate will be signed by applicants giving permission for the Association to request the reference and any adverse reference received back may result the consideration of the offer being cancelled.

#### Anti-Social Behaviour

Applicants who have breached their tenancy conditions through antisocial behaviour may have their application suspended. Each case will be considered on its own merits and an account will be taken of.

- The extent to which the conduct is a consequence of acts or omissions of other people other than the tenants
- The nature, frequency, and duration of the conduct
- The effect the conduct is having on other people
- Steps taken by the tenant to rectify the behaviour
- Whether antisocial behaviour is current or ongoing

Clear evidence should be provided to confirm that anti-social behaviour is problematic before a suspension is imposed.

To avoid suspension an applicant and their family with a confirmed history of anti-social behaviour should generally be able to show that their behaviour has changed for the better since the anti social behaviour took place. It would be expected that the applicant and or the applicant's household have been receiving support from the Social Work Department and or other relevant agencies as appropriate for a length of period that has enabled them to change their behaviour and be capable of living next to others without committing antisocial acts. All persons involved in the support and any other relevant persons should be interviewed or asked for reports so that as accurate an assessment as possible can be made about whether to suspend their application.

Where an applicant or a person who it is proposed would reside with the applicant is the subject of an ASBO or has been evicted in the last three years for anti social behaviour and a decision has been made not to suspend them from the waiting list due to an improvement in their behaviour if a tenancy is offered it should initially be a Short Scottish Secure tenancy. If no acts of an anti social nature are committed by that household within 12 months, the tenancy will convert to a full SST.

Applicants who have their application suspended have the right to a full explanation as to the reasons for suspension and when a suspension will be lifted. They also have the right to appeal to the Management committee.

#### **Rent Arrears**

Applicants with rent arrears will be considered on an individual basis.

All applicants should generally owe no more than one month's rent or owe the equivalent sum for rechargeable repairs or service charges. If any category of arrears is higher than the equivalent of one month's rent the applicant should have made and kept to an agreed repayment plan for a period of three months and the arrangement is being kept to. This applies to both current tenancies and former tenancies within the previous 5 years.

As private landlords are not subject to regulation in terms of good practice references should generally not be sought from them. However, where it is established that a private tenant is definitely in arrears or owes rechargeable repairs their application will generally be suspended until the above criteria has been met. All applicants will be invited to an interview when we receive a reference stating there are arrears higher than one month or that an arrangement has not been in place for a 3-month period. Any circumstances, which may have prevented them from keeping to an arrangement, will be taken into account. If there are no extenuating circumstances the applicant will be advised that they will be suspended.

Arrears due to overpayments of housing benefit, which are the error of a council, will not be taken into account.

All suspended applicants should be informed that their suspension will be lifted when the appropriate criteria are met. They also have the right to appeal to the Management Committee.

Where a tenancy has been granted and the applicant has been rehoused the tenancy can be ended by way of court order as per section 14 (2) of the 2014 Act as of 1<sup>st</sup> May 2019, whether or not the tenant, joint tenant, visitor to the property, person residing in the property or subtenant has actually been sentenced to imprisonment. The tenancy can be ended if the behaviour has had a serious impact on neighbours or others in the community, under the following anti-social behaviour grounds;

- Using the house or allowing it to be used for immoral or illegal purposes
- An offence punishable by imprisonment which was committed in or in the vicinity of the house

If the tenancy were to be ended in this way, notice would be served on you advising that we intend to seek recovery of possession of the property. Where the tenant has been imprisoned notice would be served within 12 months of the conviction. Under the 2014 Act, the court does not have to consider whether it is reasonable to make an order for eviction where the landlord has grounds for recovery of possession under Schedule 2, paragraph 2, of the Housing (Scotland) Act 2001. The 2014 Act changes will only apply to notices served as of the 1<sup>st</sup> of May 2019.

Where eviction is not sought by the landlord, Section 7 (2) of the 2014 Act, as of 1<sup>st</sup> May 2019, extends the circumstances where a landlord can serve notice on you to convert your Scottish Secure Tenancy (SST) to a Short Scottish Secure Tenancy (SSST). The SSST gives the tenant fewer rights and less protection from eviction and can be converted where a tenant or someone living with the tenant, has acted in an anti-social manner or pursued a course of conduct amounting to harassment of another person in or around the property in the past 3 years prior to the notice being served. No Anti-social Behaviour order is required to have been received through the court, but the landlord must include the reasons for the conversion in the notice served to the tenant and details of the tenant's right to appeal.

#### **Transfer Applications**

Applicants from existing tenants will be accepted onto the transfer list. No transfer will be considered within 2 years of the tenancy start date unless there is a housing need, which has arisen owing to a change of circumstances since the start of the tenancy.

Transfer applicants should generally have a clear rent account at the time an offer is made and should generally owe no outstanding rechargeable repairs.

Transfer applicants should generally have no recent history of antisocial behaviour.

If a relationship breakdown occurs in a family housed by us, we will advise both parties to seek legal advice on the entitlement to the tenancy in cases where the parties cannot agree. The person not awarded the tenancy can apply to us separately.

In cases of domestic abuse where the abused partner wishes to remain in the tenancy with any children, we will refer the other party to the homeless section of the Council. Rent arrears will not be a factor when considering an application relating to one of our tenants who is the victim of domestic abuse.

Tenants can apply for a mutual exchange with tenants of our Association, other Associations, and Councils.

#### **Aspirational List**

Aspirational applications will only be considered on the basis that applicants can apply for a maximum 1 bedroom more than family requirements dictate through this policy. Housing benefit implications will be explained in all circumstances.

#### Discretion

Generally, allocations will be made to the applicant with the highest points total from a particular list. Where more than one application has the same points total the application with the earliest date will usually be allocated a vacant property. However, discretion will be used by the Housing Officer to allow individual circumstances to be taken into account.

This aims to ensure that individual circumstances are treated sensitively. An example of this is where two applicants have the same

points total, but one has been awarded their points for needing to be housed in that area because of support needs and the other applicant wants that particular area but has no links for it. The Housing Officer may use discretion to allocate to the person who has support needs even if their application is dated later than others with the same points. In the interest of accountability where discretion has been used the reason for this will be recorded.

#### 14. THE POINTS SYSTEM

We award points for various factors. These are set out later in this section.

#### Family Support

Applicants who require to move to Cathcart to give or receive support to a friend or relative living in the area, or who require to move within the area, for this reason, should provide the Association with official documentary evidence of the support requirements. Discretion by the Housing Officer will be used in relation to the location of applicants and support providers and the reasons for the move. Generally, if an applicant lives in a different Council Ward to the person requiring/giving support this will be considered appropriate particularly if there are poor transport links. However individual circumstances will be taken into account.

Support needs will take into account physical or mental health problems or age of the person requiring support. Extreme circumstances out with these criteria will also be considered on an individual basis.

#### Department of Works and Pensions Size Criteria (Bedroom Tax)

DWP: One bedroom for 2 children (under 16) of the same sex

The Association recognises that the property size criteria for a family to be suitably housed as determined by the Association's Allocations Policy and the criteria required to be met for qualifying for housing benefits as defined by the Department of Works and Pensions (DWP) have variations which may have a direct impact on some of our tenants and future tenants whose household circumstances requires them to rely on housing benefit to support their rental payments.

The Association further recognises that good quality space standards for households support all round family development including children's educational needs for private space to study and develop. In view of this, the Association may provide (when available housing stock permits) property size choices for new applicants and existing tenants requesting a house transfer. A degree of choice may be offered to applicants who are affected by the variations in the criteria of the DWP and the Associations Allocations policy. In practice, this provision will allow an applicant to consider their own circumstances around family size and ability to pay. A household may be offered a property size that meets the Association's age and sex criteria where the applicant has the ability to maintain the requirements of this tenancy including the rental commitments, alternatively, the Association may offer a property that meets the DWP age and sex requirements where a household finds this to be their preferred housing option permitting them to sustain the tenancy with the option of a future housing transfer to larger property when their family circumstances change.

Applicants who require this provision MUST state on their housing application the property size required for which they wish to be queued. This will be the property size that will be selected should the applicant be made a housing offer. Should there be a change in circumstances and the applicant wishes to have their property size request changed, this should be notified to the Association as a change of circumstances.

In ALL circumstances, the housing applicants will be required to meet the full rent liability for the property they rent from the Association irrespective of any Welfare Benefit entitlement restrictions.

Recognising the introduction of size criteria (Bedroom Tax) as a result of welfare reforms in 2012, the Association aims to assist current tenants affected by under occupation and the bedroom tax by making more properties available to the current internal transfer quota within our lettings plan where increased demands for moves within our housing stock are being experienced. These measures should ensure the prevention of homelessness and reduce the need for tenants living in unaffordable accommodation.

In circumstances where current tenants are experiencing financial hardship as a result of the property size criteria (Bedroom Tax), the Association will give priority to households in accommodation that is greater than their household composition requirements. Such internal housing transfers will be managed through our Management Transfer provisions

#### Harassment/Domestic Abuse

Harassment can take many forms, including racial harassment, sexual harassment, harassment against people with mental health problems, learning or physical disabilities, or people with HIV and gay or lesbian people. People can also be harassed in their home through domestic abuse. Harassment always has a seriously detrimental effect on quality of life and at its most acute can be life-threatening. Applicants claiming harassment should be referred to their local council's

homeless section/ support agency to have their circumstances assessed.

#### Waiting List

The Association's waiting list is broken down into categories of house size and type. Applicants are only considered for the house type and floor level they have requested. The waiting list is reviewed on an ongoing basis on the anniversary of each application when a cleansing process takes place. Every applicant is lettered and those who wish to be removed from the waiting list are and returned letters result in the application being placed in a suspended file. If the applicant subsequently contacts us discretion is used regarding the reintroduction of their application.

#### Priority on List

Applications for each of the categories are placed in order of points totals. The applicant with the highest points in a category will generally be offered a suitable vacant property however discretion will be used as detailed above.

#### Homelessness

The Association acknowledges its duty as a Registered Social Landlord to comply with a request from Glasgow City Council to accommodate a homeless person/family under section 5 of the Housing (Scotland) Act 2001. In implementing any such request the Association will abide by the contents of the Homelessness Protocol arrangement established between Glasgow City Council and RSLs.

Homeless and roofless applicants applying directly to Cathcart & District Housing Association will be invited to make an application and advised on their ability to contact Glasgow City Council Homeless Casework Team in order that an assessment within the terms of Part II of the Housing (Scotland) Act 1987 can be made in order for the homeless applicant to have the opportunity to access temporary accommodation should that be required and determined by Glasgow City Council.

Applicants who have been assessed as being statutorily homeless (Section 5) who make a direct application to the Association and have not been referred to the Association through the Section 5 protocol arrangements will be assessed on the basis of this allocations policy like any other direct applicant. The casework team will be advised in order to assess whether a referral can be made. Applicants living in temporary furnished accommodation like hostels will be pointed in line with the pointing schedule in this policy.

The Association recognises that homelessness problems need to be tackled with more than bricks and mortar and as such have established links with many partnership agencies including; Women's Aid; Council for Housing Young People; Scottish Refugee Council; Glasgow Council for Inclusive Living.

This partnership approach includes either agency referrals or establishing lease agreements with specialist management agencies for appropriate accommodation and housing support.

The Association will assist where possible, with the lease of temporary accommodation to Glasgow City Council to assist with their provision of temporary accommodation for homeless persons. The Association will abide by the contents of the Temporary Accommodation Protocol and model lease agreement established between Glasgow City Council and RSLs.

The Association will abide by section 5(6) of the 2001 Housing (Scotland) Act which requires RSLs to reply to reasonable requests for housing information.

#### Lack of Amenities/ House condition

15 points
15 point
15 points
15 points
15 points
15 point

#### **Sharing Amenities**

Applicants sharing amenities: -

1-3 people sharing with parents/another household	2 points
4-6 people sharing with parents/another household	4 points

Applicants living at a care of address will have 1 extra point added to these points.

Joint applicants from separate addresses will have their points assessed separately and points will be awarded based on the applicant whose circumstances attract the highest points. There will be no points awarded to the other applicant if they could move in with the partner without attracting needs points.

Joint applications will have their sharing amenity points calculated separately and those of the applicant with the lesser pointed

application form will have their sharing amenity points added to the application with the highest points

#### Overcrowding

For the purpose of this Allocation Policy, a house is overcrowded where the number of persons sleeping is such as to contravene the standards specified in Sections 136 (Room Standard) and 137 (Space Standard) Part V11 of the Housing (Scotland) Act 1987.

Overcrowding is calculated using the following criteria as a requirement-

- One double bedroom for Couple/Single Adult
- One bedroom for each single adult
- One bedroom for two children under 10 years of age
- One bedroom for two children of the same sex between 10 and 16

Overcrowding points will be calculated on the basis of

- The number of rooms in present accommodation
- The number of rooms required

For each additional bedroom required	10 points
Where a household member over 10 years is sharing	
With the opposite sex	5 points

#### Under occupation

These points are only awarded to an applicant who is a householder

Under occupation, points will not be awarded if the property is only under occupied by one bedroom. Points will be awarded for each room surplus to this.

#### 5 points per room

#### **Medical Condition**

Medical points may be applied for where an applicant's long term medical condition is being made worse by their accommodation's design, condition, or location. All applicants who feel that rehousing could significantly alleviate a long-term medical condition can apply to the Association to be considered for medical point assessment.

Priority on the list will be given to those with the highest points total; however, a certain amount of discretion may be applied in locating applicants close to support etc. Any discretionary element will be noted down for accountability purposes.

The Housing Officer will award points as follows:

Category A – where the accommodation is causing extreme	
impairment to the applicant's medical condition	
Considered for Ground floor accommodation only	20 points

Category B – where the accommodation is causing serious impairment to the applicant's medical condition Considered for ground and 1<sup>st</sup> floor only 10 points

Category C - where the applicant is living with evidenced mental health issues 5 points

#### Family Support

Points will be awarded to applicants who can provide documentary evidence which shows that they need to give or receive support in the Cathcart postcode of G44 G42

10 points

#### Insecure Tenancies

Points will be awarded to those with insecure tenancies. This category covers the following:

- Homeless (unless referred as a Section 5 referral)
- Living in tied accommodation and the employment will end within 6 months.
- Short Assured tenant who has been issued with a Notice to Quit need to be assessed by Council.
   10 points

#### Economic

Current housing costs are unaffordable, and income is less that of the national average

6 points

#### **Management Transfer**

This category will cover urgent cases whereby for reasons either to the tenant or their immediate neighbours it is beneficial to move one of our tenants within our stock.

40 points

#### **Tenants Incentive Scheme**

All the single aspect flats which have combined living/kitchen accommodation, and which are only suitable for single persons will be let on the basis that if the tenant wishes to move after a period of 2 years there will be an option to do so.

There will be in addition to the 2 year transfer rule every effort made to offer a more spacious 1 bedroom flat providing that:

- The rent account has been clear during all of that time
- There is no record of anti social behaviour or neighbour disputes (for which the tenant is responsible)
- The tenancy has been conducted in a satisfactory way in general

This will be made known to new tenants when moving into flats of this size.

#### Mutual Exchange Housing List

The Association holds a register of names and addresses of those people who have registered an interest in a mutual exchange. This register is available in the Association offices and on our website.

Applicants may add their name and details to the list for others to view and exchange information. Applications are available on our website for downloading or from one of our housing offices.

A mutual exchange is an option, which allows tenants to move house within the Association stock or to another area and landlord.

A mutual exchange may be permitted for any number of reasons. One reason may be that the Association are unable to assist a tenant to meet their new housing need because their circumstances do not qualify them to be considered through the Association's allocations policy.

A tenant must identify with another tenant and both parties must be in full agreement with the proposed exchange before approaching the Association or any other Landlord for permission

Tenants must first get the associations written permission if they wish to carry out a mutual exchange and are required to provide in writing the following:-

- The details of the proposed exchange including who the tenant wants to exchange with (and details of the other house involved); AND
- When the tenant wants the exchange to take place.

All mutual exchanges must be carried out at no expense to the Association; a house inspection will be carried out in both houses. Any repairs which are reported or changes to the fixtures and fittings will have to be completed by the tenants, prior to any move.

If there is a second landlord involved in the mutual exchange, e.g. another Housing Association or local authority, then they have their own policy and procedures which must be met before permission is granted. The second landlord has the right to refuse any exchanges as does Cathcart & District Housing Association.

The Association will only permit a mutual exchange if it is completely satisfied that any such move would not contravene the Association's Policies.

The Association will not unreasonably refuse permission for a mutual exchange of your house. The exchange must be with another house where the tenant is either a tenant of a local authority, a registered social landlord, a water authority, or sewerage authority. The landlord of the other tenant does not need to be us, but the landlord of the other tenant must also agree to the exchange. Reasonable grounds for refusing our permission include the following:-

- We have served a notice on the tenant warning that we may seek eviction on certain grounds because of the tenant or members of the tenant's household or visitors conduct;
- We have obtained an order for the tenants eviction;
- The tenant's house was let to the tenant because of your employment with us;
  - The tenant's house was designed or adapted for persons with special needs and if the exchange allowed, there would be no person living in the house who required those designs or adaptations;
  - The other house is substantially larger than the tenants and household's needs or it is not suitable for the needs of the tenant and household;
  - The proposed exchange would lead to overcrowding

These examples do not in any way alter our general right to refuse permission on reasonable grounds.

If the tenant is married or live in the house with a co-habitee, we will need their consent to any proposed changes in the tenancy

#### **15. MONITORING AND REPORTING**

#### Audit Trail

As we are accountable to our tenants and the communities, we work with we will keep an audit trail of all lets to demonstrate how and why a let was allocated to a particular household.

#### **Decision Taking**

The day to day operation of the allocations process will be undertaken by staff and not by governing body members whose involvement will be in setting, reviewing, and agreeing the policy, considering appeals and special cases, and monitoring outcomes of the policy.

#### **Monitoring and Reviewing**

The Association will monitor the policy on an ongoing basis to ensure it is meeting its stated aims and objectives.

The policy will be reviewed every 5 years or earlier if new guidance or legislation deems this necessary. In addition, some changes may be required at any point depending on the outcomes of the ongoing monitoring reports.

#### **Record Keeping and Data Protection**

Information and data gathered by CDHA of a sensitive nature regarding applicants' personal circumstances such as health relationship breakdown etc., will only be requested if it is required to assist the application assessment. Only housing staff involved with the allocation process will have access to that information.

Sensitive information in relation to applicants' medical condition will be kept secure and only viewed by those officers involved in the case.

Sensitive information in relation to social problems or abuse will also be kept secure and access only be given to staff who are involved with the case. Under no circumstances will photocopies of sensitive reports etc. be passed to third parties without the written permission of the applicant.

#### Reporting

Staff within the Housing Management Section will prepare monthly performance reports on Allocation activity and report these to the Management Committee on a monthly basis

These reports will also include performance against targets.

#### 16. APPEALS AND COMPLAINTS

#### Complaints

The Association recognises that a situation may occur where an applicant is unhappy with a decision in relation to their application.

The housing management staff will in the first instance try and deal with any complaint.

If the complaint cannot be resolved in the above way an applicant will be referred to our complaints policy and guidance given on how to go about lodging a complaint through this process.

#### Appeals

An applicant can lodge an appeal for the following reasons:

- They feel their application has not been properly assessed
- They feel their application has been unjustly suspended
- They feel their application has been unjustly removed from list
- They feel an imposed suspension should be lifted and this has not been done.

All appeals should be addressed to the Housing Officer in the first instance. If a satisfactory outcome is not obtained, then the appeal should be addressed to the Director. The Director may refer the matter to the Management Committee. An applicant may be requested to attend the committee meeting where the appeal will be discussed.

#### **APPENDIX 1 – NON ELIGIBLE MEDICAL CONDITIONS**

Addison's disease Agoraphobia Alcoholism Amnesia Amnesia (Unless caused by other disease) Anorexia Anxiety State Asthma Arthritis (Neck, shoulder and arms) **Back Strain** Behavioural problems (Unless accompanied by Clinicians report) **Bladder Stones** Brucellosis **Bunions Bursitis** Cancer (Unless affecting mobility and non-terminal) **Cartilage Tears** Choleo-cystitis Claustrophobia Colic Colitis Colostomy Chron's Disease Cystitis Deadness Depression Dermatitis Diabetes (Unless complicated by other diseases) **Drug Addiction Duodenal Ulcer** Ear Infections Eczema Epilepsy (Unless accompanied by Clinicians report) **Fallen Arches** Fractures (Upper arms, limbs, ribs within one year) Foot Strain Frozen Shoulder **Gall Stones General Debility Glandular Fever** Hay Fever Hepatitis Hernia **High Blood Pressure** Hypertension (Unless accompanied by chest ort leg pain on walking) Hysterectomy Irritable Bowel Syndrome Jaundice

**Kidney Stones** Ligament Tears around joints Lumbago Mastectomy Meningitis Migraine Myxoedema Neurosis Neuralgia Oedema Panic Attacks Pancreatitis **Pelvic Inflammations** Phlebitis Peptic Ulcer Peritonitis Pleurisy Pneumonia Pregnancy Psoriasis (Unless lower limbs severely affected) **Psychiatric Illness Pyelitis** Raynaud's Disease (White finger) Rhinitis Sciatica Sinusitis Slipped Disc Spondylitis Thrombophlebitis **Thyroid Disease** Thyroidectomy Thrush Tonsillitis Tuberculosis Ulcers Varicose Veins Venereal Disease Vertigo Vitamin Deficiency Weil's disease

### **APPENDIX 1**

# Cathcart & District Housing Association Equality Impact Assessment

Name of policy to be assessed	Housing Allocation Policy	Is this a new policy or a review?	Review
Person completing the assessment	Grahame Cairns	Date of Assessment	08.11.22

1. Briefly describe the aims, objectives, and purpose of thepolicy	The aims of the Allocation policy are to ensure transparency of approach, maximise opportunities for people, and the promotion of good practice and equal opportunities whilst seeking innovative solutions to meeting housing need and developing sustainable and inclusive communities. The policy will continue to meet all relevant legal and good practice guidance, as well as addressing a range of housing needs.
2. Who is intended to benefit from the policy? (e.g. staff, applicants, tenants, staff, contractors)	Anyone seeking to be housed by the Association will have an interest in the policy. Interested groups would include housing applicants, all tenants, tenant groups, councillors, local employers, community councils, support and advocacy groups for the disabled and elderly.
<ol> <li>What outcomes are wanted from this policy? (e.g., benefits to customers)</li> </ol>	We operate an open housing list – anyone over the age of 16 can apply to come onto the list – this means no group is disadvantaged in actually applying for housing

4. Which protected characteristics could	ld be affected by the po	olicy (tick all that app	ly)	
Minority Ethnic: X Gender: Disability: X Sexual Orientation: Marriage/civil partnership:	Age: Religion/belief: Transgender: Maternity/Pregnancy: Socio-economic status:			
<ul> <li>5. If the policy is not relevant to any of the protected characteristics listed in part 4. State why and end the process here.</li> <li>This policy is equally applicable to all and has no detrimental impact on protected characteristic groups as specified within the Equality Act 2010.</li> </ul>				
<ol> <li>Describe the likely positive or negative impacts the policy could have on the groups identified in part 4.</li> </ol>	Positive Impacts Our website has applicants	facilities to assist	Negative Impacts         Minority Ethnic – All of our information is written in English and could be restrictive for those where English is not the persons first language.         Disability – All of our communications are written in English and usually in Arial font size 12 which could be restrictive for those with learning disabilities or visual impairments.	
7. What actions are required to addres from this assessment?	s the impacts arising	appropriate.	versions of housing application forms	

Signed: Grahame Cairns

Date: 08.11.22